Progress Report 2

Sustainable Health Care Waste Management in Gauteng

May 2002

Job 1459103

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Table of contents

1.	Executive Summary	1
2. 2.1	Project Context: Review of project Assumptions Project Objectives	1
2.2 2.3	Project Management Structure	3 5
2.3.1	Project Reports Project Management and Monitoring Reports:	5
2.3.2	Technical Reports (Finalised):	5
2.3.3	Technical Reports (In the making):	5
2.3.4	Substantial Memos and Similar (Selected):	5
2.3.5	Other Selected Minutes of Meeting	6
2.4	Assumption and Preconditions Monitoring Form	7
3.	Project Outputs: Review of project Outputs and Indicators	7
3.1	Output Schedule	7
4. 4.1 4.2	Project Activities: Review of any change to or delay in project Activities Request for Extension of the Project Duration due to the Pilot Act Possible Conflict in Timing of Project Activities and DoH Province	ivities 10
4.2	for outsourcing of HCW Management Services	10
5.	Project Inputs: Review of project inputs used during the report	ting period 11
5.1	DACEL Staff	11
5.2	Staff of GDoH	11
5.3	Staff of GDPTRW	12
5.4	Staff of GALA	12
5.5	Staff of Other Counterparts	12
5.6	South African and Danish Consultants	13
5.7	Project Secretary	13
6.	Financial Statement: Overview of the financial situation of the	
	compared to the budget	14
7.	Project Implementation Status: Description of Problems and O	pportunities
8.	Revisions to PIP or Project Document	15
9.	Annexure 1: Assumptions Monitoring Form	16
10.	Annexure 2: Output Monitoring Form	18
11.	Annexure 3: Financial Statement	19
12. 13	Annexure 4: Revised Project Implementation Plan	19 20
1.3	Δημεχίτε 2. Αμεναμέντε το της Ποσιμέντ	7(1

List of Abbreviations

AP Action Plan

CBA Capacity Building and Awareness

CONNEP Consultative National Environmental Policy Process

CTA Chief Technical Advisor

DACEL Department of Agriculture Conservation Environment and Land Affairs

GDACEL Gauteng Department of Agriculture Conservation Environment and Land Affairs

DANCED Danish Co-operation for Environment and Development
DEAT Department of Environmental Affairs and Tourism
DPTRW Department of Public Transport, Roads and Works

DWAF Department of Water Affairs and Forestry

DK Denmark DKK Danish Kroner

ECBU Environmental Capacity Building Unit EIA Environmental Impact Assessment ETD Electro-thermal deactivation

GALA Gauteng Association of Local Authorities

GDoH Gauteng Department of Health

GDPTRW Gauteng Department of Public Transport Roads and Works

GIS Geographical Information System HASA Hospital Association of South Africa

HCF Health care facility
HCGW Health care general waste
HCRW Health care risk waste
HCW Health care waste

HCWIS Health care waste information system
HCWM Health care waste management
I&AP Interested and Affected Party

ICASA Infection control association of Southern Africa IPC&WM Integrated Pollution Control and Waste Management

LFA Logical framework approach
MEC Member of Executive Council
MoU Memorandum of Understanding

MSW Municipal solid waste

NDoH National Department of Health

NEHAWU National Education and Health Allied Workers Union SASOM South African Society of Occupational Medicine NEMA National Environmental Management Act

NEMA National Environmental Management Act NGO Non-Governmental Organisation NWMS National Waste Management Strategy

PC Personal computer

PMG Project Management Group PSC Project Steering Committee RSA Republic of South Africa SA South Africa / South African

SANCO South Africa National Civic Organisations

SANGOCO South African NGO Council SMLC Southern Municipal Local Council UNDP United Nations Development Programme UNEP United Nations Environment Programme

WHO World Health Organisation
WIS Waste information system
ZAR South African Rand

1. Executive Summary

The project has progressed in accordance with the Project Implementation Plan, with some deviations as approved by the Project Steering Committee and DANCED. A number of planned outputs have been produced, including outputs in draft form currently being consulted/finalised.

The Pilot Project activities are progressing almost according to plan, but it has become apparent that the required Pilot Project activities have been underestimated in the project design. Hence, a formal request for a 5 month extension of the project to allow for adequate planning and implementation of the pilot activities as well as inclusion of the pilot project experience in the finalisation of the i) HCW Management Guidelines, ii) Technical Specifications and Tender Documents, iii) Gauteng Integrated Strategy and Action Plan, and iv) Capacity Building Programme.

The request for extension was discussed and recommended at the Fifth PSC meeting 2002-05-08.

2. Project Context: Review of project Assumptions

2.1 Project Objectives

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The table below briefly describes the objectives and project assumptions and comments on those based on the project's present state.

Commont

Assumptions	Comment
Achievement of Immediate Objectives will lead	
to Development Objective:	
Development Objective: "Sustainable	This development objective is still valid and highly
Health Care Waste Management in	relevant
Gauteng established within the frames and	
principles of the National Waste	
Management Strategy, covering the full	
health care waste stream from cradle to	
grave"	
Completion of Project Outputs will lead to	<i>Immediate Objective 1</i> is still valid and highly relevant.
achievement of Immediate Objectives:	A first important step in achieving this objective has
• Immediate Objectives 1:. "Integrated	been taken in the Cabinet's endorsement of the Draft
HCWM Strategy and Action Plan	Health Care Waste Management Policy for Gauteng.
developed for Gauteng"	The Draft Strategy and Action Plan is being prepared at
• Immediate Objective 2: "Gauteng	the moment but awaits the outcome of the Pilot Projects
HCWM Guidelines, technical	and further consultations before completion.
specifications and tender material	<i>Immediate Objective 2</i> is still valid and highly relevant.
prepared"	The Outputs are being prepared/drafted at present and
Immediate Objective 3: "Institutional	will be incorporated in Gauteng DoH Tender material
arrangements for provision of sustainable	for outsourcing of HCW management services.
HCWM in Gauteng defined and in operation.	<i>Immediate Objective 3</i> is still very essential for the
	success of the project. Important progress has been
	made with regard to the Gauteng Dept. of Health via
	two high-level meetings with the Head of Department
	of Health, institutional arrangements is currently being
	prepared with the section of DoH responsible for
	procurement and tender documents. There is still a need

Assumptions		Cor	mment
•		to i	mprove the institutional arrangements with the
			cional Departments of Health and Environment
	will lead to completion of		project activities are seen as highly relevant and
Project Outputs:		vali	id for the archival of the project outputs.
	Status Quo Study report	•	Output 1.1: Completed, as planned, before project
prepared.			commencement.
	Framework HCW Strategy	•	Output 1.2: Completed in a more elaborate form
	Plan for Gauteng, based on		than designed to meet the requirements of DACEL
	uo Study report and the		in the Draft Gauteng HCWM Policy that was
	ste Management Strategies Plans and other relevant		endorsed by the Gauteng Cabinet. Was successfully consulted at Workshop 27 November
information.			2001 with approx. 150-200 stakeholders.
	Gauteng Health Care Waste	•	Output 1.3: A prototype of a web based HCWIS is
	System in line with the		available for testing and piloting, after consultation
	ste Information System.		with stakeholders at the aforesaid workshop in
	Feasibility study for HCRW		Nov. 2001.
	t in Gauteng for various	•	Output 1.4: Draft Feasibility Report presented to
	vering the waste stream		Working Group, needs inclusion of final
undertaken.	5		amendments. DANCED/ PSC endorsed extended
• Output 1.5:	Final integrated HCW		Study Tour with a budget of DKK 410,000 that
	t Strategy and Action Plans		has been carried out successfully at a cost of
	sulted and approved.		approx. DK 360,000 due to cheaper airfares and
	Gauteng guidelines for		accommodation.
	ngement based on ongoing	•	Output 1.5: Activity has commenced early 2002 as
	ocuments and international		planned. An outline of the Strategy has been
standards pro		_	produced for internal evaluation (Working Group).
	Pilot studies for HCRW	•	Output 2.1: Activity has commence late 2001 and a draft version/outline has been consulted in
_	at at selected health care designed, executed and		Working Group
reported.	acsigned, executed and	•	Output 2.2: Planning of Pilot activities in progress
reported.		•	as planned. Request for extension of project by 5
• Output 2.3:	Technical specifications,		months has been submitted and awaits decision of
	nder material and specific		Danced/PSC. HCW generation and
	rial for selected contract areas		characterisation study approved by
	HCRW segregation,		DANCED/PSC and is in the tender stage.
	ation and storage at source	•	Output 2.3-2.5: Activity commences May 2002
prepared.	-		one month earlier than planned. Initial steps are
- *			being taken to identify possible procurement
	Technical specifications,		procedures and the possible involvement of DoH.
	nder material and specific		HOD of Health has indicated that any tendering
	ial for selected contract areas		will be based on the Project's recommendations.
	HCRW collection and		The Gauteng Legislature has in the endorsement of
transport pr	repared.		the Policy indicated that future Provincial HCW
			activities should take cognisance of the Policy,
. Out 2.5	Tachwical manifications		thereby impacting on the tender process. The
	Technical specifications,		tender specifications are awaiting the outcome of
	nder material and specific rial for selected facilities for		the pilot studies before being completed.
	RW treatment and disposal	•	Output 3.1: This activity is and will be ongoing
prepared.	1811 treatment and disposal	-	throughout the project. At the Provincial level
propared.			there is a well functioning project organisation
			with good linkages between the provincial
			departments of Health, Public Works and
• Output 3.1:	Project organisation and		Environment. However, at the local government
linkages esta			level it has not been possible to establish
			functional links with GALA (Gauteng Association
		1	(8 11

2.2 Project Management Structure

The Project Management structure remains intact as described in the Project Document and the Inception Report. However, there is a general unavailability of GALA to participate in both the PMG and the PSC meetings. Also, inconsistency in the representation of DEAT is being experienced as well as some of the NGOs whereas National DoH recently has commenced participation in the project support and steering functions. The PSC has been expanded with the inclusion of representatives of the SABS currently revising the SABS code for health care waste management.

The list below shows the PSC meetings held so far as well as the currently planned PSC meetings:

1.	PSC#1	30	May	2001.	Absent:	NDoH, DEAT
2.	PSC#2	29	August	2001.	Absent:	NDoH, DEAT, GALA, DANCED, NEHAWU, SANCO
3.	PSC#3	24	October	2001	Absent:	DEAT, GALA, GDoH, SABS, GDPTRW, SANGOCO, SANCO
4.	PSC#4	23	January	2002	Absent:	DANCED, NDoH, SABS, GALA, SANGOCO, SANCO
5.	PSC#5	8	May	2002	Absent:	DANCED, NDoH, DEAT, DPTRW, SABS, GALA, SANCO
6.	PSC EXTRA	17	May	2002	Social pr	resentation of Study Tour Findings
7.	PSC#6	24	July	2002	Planned	
8.	PSC#7	23	October	2002	Planned	

TOK 02-04-30 Progress Report 2 V04.doc

3

The PSC is functioning well and has conducted successful meetings with the participation of most of the key stakeholders. There appears to be high prioritisation and appreciation of the project amongst the provincially based stakeholders for the Gauteng based project that is intended to serve as a pilot project for future HCW management initiatives, both in other provinces as well as on national level.

The Project Management Group (PMG) that is responsible for the daily management of the project, has had the following meetings:

```
2001. (DACEL and CTA only)
1. PMG#1:
                17
                   May
2. PMG#2:
                22
                   May
                             2001. (DACEL and CTA only)
                             2001. (DACEL and CTA only)
3. PMG#3:
                12 June
                             2001. (DACEL and CTA only)
4. PMG#4:
                18 June
5. PMG#5:
                26 June
                             2001. (DACEL and CTA only)
                             2001. (DACEL and CTA only)
6. PMG#6:
                3
                   July
                10 July
7. PMG#7:
                             2001. (DACEL and CTA only)
8. PMG#8:
                             2001. (DACEL and CTA only)
                17 July
9. PMG#9:
                24 July
                             2001. (Full PMG meeting)
                            2001. (DACEL and CTA only)
10. PMG#10:
                31 July
                            2001. (DACEL and CTA only)
11. PMG#11:
                   August
                7
                             2001. (Full PMG meeting)
12. PMG#12:
                14 August
                   September 2001. (Full PMG meeting)
13. PMG#13:
                11
14. PMG#14:
                16 October
                            2001. (Full PMG meeting)
                13 November 2001. (Full PMG meeting)
15. PMG#15:
16. PMG#16:
                6
                   February 2002. (DACEL and CTA only)
17. PMG#17:
                12 February 2002. (Full PMG meeting)
18. PMG#18:
                26 February 2002. (DACEL and CTA only)
19. PMG#19:
                12 March
                             2002. (Full PMG meeting)
20. PMG#20:
                14 May
                             2002. (Full PMG meeting)
21. PMG#21:
                11 June
                             2002. (Planned full PMG meeting)
22. PMG#22:
                9
                   July
                             2002. (Planned full PMG meeting)
23. PMG#23:
                13 August
                            2002. (Planned full PMG meeting)
24. PMG#24:
                10 September 2002. (Planned full PMG meeting)
25. PMG#25:
                8
                   October
                            2002. (Planned full PMG meeting)
26. PMG#26:
                12 November 2002. (Planned full PMG meeting)
27. PMG#27:
                10 December 2002. (Planned full PMG meeting)
28. PMG#28:
                14 January
                            2003. (Planned full PMG meeting)
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There were no PMG meetings during April due to the PMG members' absence during the Study Tour and leave during Easter.

As agreed at both the PSC and the first full PMG meeting there will be one full PMG meeting per month, normally the second Tuesday of the month. In addition to these monthly PMG meetings DACEL and the CTA may meet for PMG meetings to discuss day-to-day project management issues with the understanding that all PMG members are welcome to participate if time allows and that all PMG members will receive the minutes of all PMG meetings for information and possible further discussion at the subsequent full PMG meeting.

2.3 Project Reports

2.3.1 Project Management and Monitoring Reports:

The following documents constitute the project management and monitoring reports at this stage:

- Project Document, October 2000
- Status Quo, November 2000
- Inception Report, July 2001
- Procedures Manual, July 2001
- Minutes of PSC Meetings (PSC#1-4)
- Minutes of PMG Meetings (PMG#1-19)
- Progress Report#1, November 2001
- Progress Report#2, May 2002 (This report)

2.3.2 Technical Reports (Finalised):

The following technical reports have been produced at this stage, in accordance with the project implementation plan:

- "Addressing the Health Care Waste Problem in Gauteng", A Draft Policy for Environmentally Sustainable Health Care Waste Management in Gauteng Province", October 2000.
- HCWIS Health Care Waste Information System. Framework Document, October 2001

2.3.3 Technical Reports (In the making):

- Health Care Waste Management Feasibility Report (Draft of April 2002)
- HCW Management Guidelines (Draft of March 2002)
- Draft Outline Strategy and Action Plan (Draft of March 2002)
- Non-burn Verification Protocol (Draft of November 2001)
- Health Care Risk Waste Treatment and Disposal Manual (Draft of December 2001)
- Study Tour Report (Draft of April 2002)
- Tender Document for Waste Composition and Generation Survey (Draft of April 2002)
- Draft Survey Report for Sustainable Health Care Waste Management at Leratong Hospital, April 2002
- Draft Survey Report for Sustainable Health Care Waste Management at Itireleng Clinic, May 2002

2.3.4 Substantial Memos and Similar (Selected):

- Terms of Reference:
 - Various ToR produced as guidance for consultants

- Audit Reports for visits at health care institutions
 - Audit Reports from 36 health care institutions, service providers and manufacturers in Gauteng
- Selection of Pilot Hospitals and Clinics for testing i) HCWM Guidelines, ii)
 HCW Information System, iii) HCW Management Capacity Building and Awareness Programme, 2001-10-08
- DACEL involvement in developing and implementing the Health Care Waste Information System (HCWIS), 2001-08-28
- Proposed Activities and Inputs as well as Criteria for Selection of Health Care Facilities to be Pilot Projects for the project "Sustainable health Care Waste Management in Gauteng", 2001-08-01
- Motivation for visits to various Health Care Facilities in Gauteng, 2001-05-22
- Selection of Project staff:
 - Outcome of the Evaluation Committee for Selection of Project Secretary for the DACEL/DANCED Project "Sustainable Health Care Waste Management in Gauteng", 2001-04-02
 - Outcome of the Evaluation Committee for Selection of SA Strategic Planner for the DACEL/DANCED Project "Sustainable Health Care Waste Management in Gauteng", 2001-04-06
 - Outcome of the Evaluation Committee for Selection of SA Consultants for the following positions: 1) SA HCWIS Specialist, 2) SA Waste handling specialist, 3) SA Waste treatment specialist, and 4) SA Economist, 2001-07-11
 - Outcome of the Evaluation Committee for Selection of SA Consultants for the following positions: 1) SA Environmental Health Specialist, and 2) SA Capacity Building Consultant, 2001-07-11
 - Outcome of the Evaluation Committee for Selection of SA Legal Specialist for the DACEL/DANCED Project "Sustainable Health Care Waste Management in Gauteng", 2001-07-05
- Pre-qualification Tender Document for Waste Composition and Generation Survey, April 2002
- Request for approval of funding of Waste Composition Survey, 2002-02-12
- Pre-qualification Tender Adjudication Report for "Health Care Waste Generation and Characterisation Study for selected Pilot Health Care Institutions in Gauteng", April 2002.
- Main Tender Document for "Health Care Waste Generation and Characterisation Study for selected Pilot Health Care Institutions in Gauteng", May 2002.
- Request to DANCED/PSC for 5 months project extension, 2002-04-03
- Request for expansion of number of participants in Study Tour, 2002-02-12
- Request for approval of replacement of Tender Specialist Consultant, 2001-10-16

2.3.5 Other Selected Minutes of Meeting

In addition to the PSC and PMG meetings and the minutes of these meetings the following other selected minutes are referred to:

- 2001-10-01. Meeting regarding HCWIS at DACEL
- 2001-10-19. Minutes of Working Group Meeting on HCW Guidelines
- 2001-10-19. Meeting Enviroserv regarding HCWIS
- 2001-11-13. Meeting with Public Works regarding procurement for pilot projects
- 2001-11-13. Meeting with Pikitup regarding possibilities for piloting HCWIS, new containerisation and transport systems etc.
- 2002-01-24. Minutes of Working Group Meeting on Integrated Strategy and Action Plans for HCW
- 2002-03-08 Minutes of Working Group Meeting on Draft Feasibility Report
- 2002-11-19 Minutes of Working Group Meeting on HCW Management Guidelines
- 2002-01-31. Meeting at Itireleng Clinics on Pilot Projects
- 2002-01-31. Meeting at Leratong Hospital on Pilot Projects
- 2002-02-14. Meeting at Leratong Hospital on Pilot Projects
- 2002-02-19. Meeting at Itireleng Clinics on Pilot Projects
- 2002-03-23. Meeting with Facilities Planning DoH regarding procurement, Tender Procedures and Technical Specifications
- 2002-03-27. Meeting at DoH regarding Tendering, HCWIS and Pilot Project Procurement
- 2002-04-02. Meeting with Ruben Matsebe, DACEL Procurement on Procurement Procedures
- 2002-04-08. Meeting at DACEL regarding Piloting of the HCWIS
- 2002-04-19. Meeting on Observations during Study Tour

In addition to the above various minor memos have been prepared for the internal management of the project at DACEL.

2.4 Assumption and Preconditions Monitoring Form

Please refer to Annex A.

Project Outputs: Review of project Outputs and Indicators

3.1 Output Schedule

The table below contains the Output Monitoring Form, cf. the Project Implementation Manual.

There have been no significant changes to the planned outputs since the Progress Report #1 (November 2001).

Output	Activities	Indicators	Means of	Due Date
			Verification	

Output	Activities	Indicators	Means of Verification	Due Date
 Output 1.1: Status Quo Study report prepared. Output 1.2: Framework HCW Strategy and Action Plan 	1.1.1: Pre-project activities, Status Quo Study report. 1.2.1: To evaluate Status Quo Study report& other relevant sources 1.2.2: To draft a framework HCW Strategy 1.2.3: To consult and agree on the Strategy and Action Plans.	As stated in Project Document, except for (Where indicated below):	As stated in Project Document, except for (Where indicated below):	As stated in Project Document, except for (Where indicated below):
 Output 1.3: Gauteng Health Care Waste Information System Output 1.4: Feasibility study 	 1.2.4 Endorsement by Cabinet (new) 1.3.1: Describe Framework HCWIS 1.3.2: Assessment and decision on HCWIS resources 1.3.3: Technical HCWIS principles 1.3.4: Adjustment of the DACEL HCWIS 1.4.1: Summary of HCRW treatment 			
for HCRW management in Gauteng	technologies 1.4.2: HCRW Management scenarios 1.4.3: Site requirements for facilities 1.4.4: Assess ownership and service scenarios 1.4.5: Identify legal implications 1.4.6: Identify financial implications 1.4.7: Permit & EIA procedures 1.4.8: Draft Feasibility Study Report. 1.4.9: Consult & finalise Feasibility Study			
• Output 1.5: Final integrated HCW management Strategy and Action Plans	1.4.10: HCWM Study Tour (new item) 1.5.1: Reformulate HCWM Strategy 1.5.2: Consult the HCWMS &AP 1.5.3: Issue Final HCWMS&AP	Study tour Report	Interview	4 weeks after study tour
• Output 2.1: Gauteng guidelines for HCW Management	2.1.1: Review international HCRWM guidelines 2.1.2: Draft of Gauteng HCRW guidelines, 2.1.3: Consult draft HCRW guidelines. 2.1.4: Modify Gauteng HCRW guidelines 2.1.5: Consult final HCRW			
Output 2.2: Pilot studies for HCRW Management	guidelines. 2.2.1: Design& plan pilot studies. 2.2.2: Test guidelines 2.2.3: Test training material for pilot study 2.2.4: Test HCWIS in pilot institutions. 2.2.5: HCW type/amount before & after pilot study			
Output 2.3: Technical specifications, standard tender material segregation, containerisation	2.2.6: Feed-back report on pilot studies 2.3.1: Review regulations on HCRWM 2.3.2: Technical specs HCRW segregation, containerisation, storage. 2.3.3: Standard Tender Doc			

Output	Activities	Indicators	Means of Verification	Due Date
and storage Output 2.4: Technical specifications, standard tender material collection and transport Output 2.5: Technical specifications, standard tender material treatment and disposal Output 3.1: Project organisation and linkages established.	2.3.4: Specific tender material for HCRW segregation, containerisation and on-site storage. 2.4.1: Review existing regulations collection and transport. 2.4.2: Technical Specs for HCRW collection and transport. 2.4.3: Standard tender material for HCRW collection and transport. 2.4.4: Specific tender material for HCRW collection and transport. 2.5.1: Review regulations on HCRW treatment and disposal 2.5.2: Technical specs for HCRW treatment and disposal. 2.5.3 Standard tender material for HCRW treatment and disposal. 2.5.4: Specific tender material HCRW treatment & disposal 3.1.1: Establish PMG & PSC 3.1.2: Establish interdepartmental cooperation. 3.1.3: Establish mechanisms for coordination with related projects.	THURAUM'S		Duc Date
Output 3.2: Institutional HCW management roles, responsibilities and functions Output 3.3: Project consultation process Output 3.4: HCW awareness plan Output 3.5: HCW Capacity Building programme Output 3.6: A national/internati onal HCW Management conference	 3.2.1: Describe roles, functions & regulatory responsibilities 3.2.2: Define, future HCWM model 3.3.1: Prepare schedule for multistakeholder involvement. 3.3.2: Implement plan for stakeholder involvement. 3.4.1: Assess needs for HCW awareness raising 3.5.1: Analyse existing HCW capacity building 3.5.2: Define target groups, needs assessment & develop HCWM capacity building 3.5.3: Develop training material 3.5.4: Test training material on pilot study staff. 3.5.5: Revise training material after feedback report 3.5.6: Define staff qualification & capacity building for tendering 3.6.1: International HCWM conference for 250 participants. 			

9

Output	Activities	Indicators	Means of Verification	Due Date
• Project		Inception Report	Document	Month 3
Reporting		Procedures Manual	Document	Month 3
		Progress Report # 1	Document	Month 6
		Progress Report # 2	Document	Month 12
		Progress Report # 3	Document	Month 18
		Completion Report	Document	Month 24

4. Project Activities: Review of any change to or delay in project Activities

The Progress Report #1 (November 2001) has been approved by the PSC and DANCED, cf. PSC#4).

4.1 Request for Extension of the Project Duration due to the Pilot Activities

As already discussed during the latest PSC Meeting (PSC#3&4) and in Progress Report#1 there is a need for extending the duration for planning of the pilot projects as well as execution of the pilot projects as such, since it appears to have been underestimated in the project design.

2002-04-03 DACEL submitted a formal proposal to DANCED and the PSC, requesting an extension of 5 months to the project. This was motivated by the need for more time to reach the Project Objectives in the implementation of the pilot activities.

In addition to securing adequate output from the pilot projects that would ensure the intended availability of information as input for, among others, the finalisation of the Strategy and Action Plans, Guidelines as well as the Capacity Building Programme, an extension could be highly beneficial in bridging this project with the coming national project in DEAT that will develop national interventions for HCW Management and the development of a national WIS for several types of waste.

The granting of the requested extension is seen a essential for achieving the project objectives at an acceptable level of quality and to ensure that long-term sustainability of the proposed systems can be ensured.

4.2 Possible Conflict in Timing of Project Activities and DoH Provincial re-tendering for outsourcing of HCW Management Services

As discussed in the Progress Report#1 and at various PSC meetings there was a need identified for identifying a temporary solution that will allow for existing waste management systems/contracts to continue until such time that the comprehensive new Tender Documents (incorporating the results from the Gauteng HCW management project) can be implemented though an appropriate tender process.

At the moment it appears that the development of technical specifications and tender documents for HCWM at the provincial hospitals and clinics will results in incorporation of improved environmental, technical and safety performance of equipment, transportation

systems and treatment plants, thus, requiring more time for full implementation. Especially if the tenders will result in the up-grading or replacement of existing Gauteng treatment plants, there will be a need for a longer tendering period as well as mobilisation period under the coming contracts. A phased implementation may possibly therefore be required.

Initial meetings with DoH and Facilities Planning of DoH has indicated that it is, in principle, possible to extend the existing contracts to bridge any gap there may be. However, this has still to be agreed and implemented in practice, following the outcome of the tender development process that commences May 2002.

5. Project Inputs: Review of project inputs used during the reporting period

5.1 DACEL Staff

The following DACEL staff is interacting with the project:

1. Dee Fischer (DD), Project Director: 10-15% of time. Hands-on participation on the day-

to-day management of the project and commenting

on outputs etc.

2. Sydney Nkosi (AD): 5-10% of time. Hands-on participation on the day-

to-day management of the project and commenting

on outputs etc.

3. Dr. Dhiraj Rama (D): 1-5% of time. Overall advisory function and

endorsement of project management decisions

4. Joanne Yawitch (CD): <1% of time. Guidance and endorsement of overall

matters related to high-level interaction with

external parties.

5. Trish Hanekom (HOD): <1% of time. Guidance and endorsement of overall

matters related to high-level interaction with

external parties.

6. Mary Metcalf (MEC): <1/2% of time. Political guidance and co-operation

on high level political matters.

7. Other DACEL staff: <\\'\2\% of time. Involvement in the development of

the HCW Information System. Such staff include

Ruben Matsebe etc.

In total the DACEL input may equal an input of 30-50% of one persons full working time.

5.2 Staff of GDoH

Currently there are two officially nominated counterparts from the GDoH, who interacts extensively with the Project:

1. Albert Marumo (AD): 3-8% of time. Involvement in the all matters related

to the GDoH involvement in the Project.

2. Vukani Khoza (DD) 3-8% of time. Involvement in the all matters related

to the GDoH involvement in the Project.

3. Tender Development Committee After official endorsement of the Chair and the

TDC Members it is expected that the GDoH involvement will be increased significantly

4. Leratong Hospital Staff For the implementation of the pilot project at

Leratong Hospital several staff members are actively participating in the project, including the hospital management and the nominated pilot project coordinator Infection Control Nurse Nobantu Mabel Mpela and the Westrand District

coordinator Benny Maphaka.

5. Itireleng Clinic Staff For the implementation of the pilot project at

Itireleng Clinic several staff members are actively participating in the project, including the hospital management and the nominated pilot project coordinator Infection Control Nurse Dinah

Mareletse and the Regional A Coordinater Deborah

Mothopeng

6. Other staff: Valuable input is being received from other sections

of DoH, including human resources, procurement,

facilities planning etc.

In addition to the current one GDoH counterpart, The GDoH senior management has agreed to nominate a person representing Facilities Planning, however, this person has not been formally nominated at this stage.

5.3 Staff of GDPTRW

Currently there is one officially nominated counterpart from the GDPTRW, who interacts extensively with the Project:

1. Michiel Eksteen (AD): 1-3% of time. Involvement in the all matters related

to the GDPTRW involvement in the Project.

2. Other staff: Valuable input is being received from other persons

and sections of DPTRW

5.4 Staff of GALA

Currently there is no active GALA representative involved in the Project:

1. *No person made available*: An input of 1-3% of the time of one person is

required.

Several contacts have been made to GALA with a view to identify a permanent member for the PMG and PSC. This is seen as a critical institutional shortcoming in the project implementation. In particular this could be critical in addressing the possible impact of existing and proposed new municipal byelaws on waste management that could conflict with the current regionalisation and tender development concepts of the Project.

5.5 Staff of Other Counterparts

Staff of other counterparts are participating in the project via the PSC and PMG as well as via various project meetings and visits at facilities, service providers and manufacturers. In total the involvement in terms of hours made available to the project is limited but sufficient and being provided as required via the PSC and separate meetings on request.

5.6 South African and Danish Consultants

The input of South African and Danish Consultants has been as planned in the Project Implementation Plan and is shown on the figure below:

	Bud	dget	Us	ed				2	2001										20	02									- :	200:	3			
DK Consultants	Mths	Hrs	Hrs	%	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep
T. Kristiansen	21.5	3434	1777	52%	90.5	163	148	156	170	148	148	148	74	163	148	81	141															\neg		
N.J. Busch	5.5	666	628	94%		104	7	2	75	77	1	111	10.5	76.5	79	85																		
E. Nørby	2.1	332	223	67%						43.5	40		40		3.5		96																	
M. Kynau	3.5	554	7	1%													7																	
F. Koch	1.4	222	119								15	40		47.5	16																			
Yet unallo.	1.6	258	0	0%																														
Sub-total	35.6	5466	2754	50%	90.5	267	155	158	245	269	204	299	125	287	247	166	244	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
SA Consultants	Mths	Hrs	Hrs	%	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep
Kobus Otto	10.6	1698	1213	71%		93	38.5	82.5	152	131	69.5	119	60	107	115	138	109															\neg		П
L Godfrey	3.0	480	80	17%						80																								
D. Baldwin	6.5	1034	269	26%						50	92	78		49																				
Philamon Mashapa		406	84	21%							84																							
R. Stein	2.5	406	20	5%					20																									
J Clements	2.5	406	175	43%							48				35	53.8	38																	
J. Magner	5.1	480	63	13%								24		39																				
N. Coulson	6.0	628	121	19%								18		45	58																			ш
Sub-total	38.7	5538	2025	37%	0	93	39	83	172	261	294	239	60	240	208	192	147	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Grand Total	74.3	11004	4778	43%	91	360	193	240	417	529	498	538	185	527	455	358	391	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

Due to the dynamics of availability of consultants and the individual specialisations of the various SA Consultants there will most likely be a redistribution of input between some of the consultants within the overall budget for South African consultants.

In the table above the hours spent by Danish Consultants is fairly accurate whereas a number of the South African Consultants have yet to invoice for all or parts of the last 4 months. Hence, the actual consumption of SA Consultants' time is in some instances greater than indicated above.

It appears from the figure that all Danish and South African consultants have been mobilised. This is in accordance with the activity and project implementation plant.

5.7 Project Secretary

The Project Secretary Elsie (Stompie) Darmas has been working full time on the project since it commenced during May 2001. The Project Secretary has been attending a secretarial course during the early months of the Project and is attending a project management course at present.

The Project Secretary maintains the project file and is responsible for all the general administrative and secretarial assistance to the project.

6. Financial Statement: Overview of the financial situation of the project compared to the budget

The table below shows the financial status per 30 April 2002. The table includes both actually reported expenses as well as estimated yet to be reported expenses for the month of April 2002.

	DANCED - RAMBOLL	Total Contract	Total exp. till	Approx exp	Total from	Utilised	Balance end of	Remaining
Ramboll a/c	CONTRACT	(DKK)	last period	this period	start	%	period	Budget
	FEE		•					
nnnDK	Home office	587,470	13,480	49,876	63,356	11%	63,356	524,114
nnnSA	DK Consultants	3,698,350	939,212	1,237,387	2,176,598	59%	2,176,598	1,521,751
FLS	SA Consultants	3,464,000	381,120	954,000	1,335,120	39%	1,335,120	2,128,880
	Sub-Total	7,749,819	1,333,812	2,241,263	3,575,074	46%	3,575,074	4,174,745
	WORKING EXPENSES							
TRAVELS	International Travel + relocation	395,000	123,668	64,000	187,668	48%	187,668	207,332
INSUR+RCAR	Local Trans	320,000	30,750	96,000	126,750	40%	126,750	193,250
ACCOML	Housing (incl. Advance payment)	345,000	174,792	5,649	180,441	52%	180,441	164,559
ACCOMS	Short-term accomodation	293,400	92,615	67,799	160,414	55%	160,414	132,986
DIEM	Per Diem DK (additional to in fee)	3,196	-	-	-	0%	-	3,196
AUDIT	Auditing	10,000	-	-	-	0%	-	10,000
VACC	Vaccination	6,000	4,000	-	4,000	67%	4,000	2,000
VARIOUS	Various Office + Secretaries	865,970	101,337	148,352	249,689	29%	249,689	616,281
LOCTSA	Local Transport SA	7,500	-	300	300	4%	300	7,200
DIEMSA	Per Diem SA	1,598	-	-	-	0%	-	1,598
	Total Working Expenses	2,247,664	527,162	382,100	909,262	40%	909,262	1,338,402
	OTHER EXPENSES							
PILOT	Pilot Projects	400,000	-	3,923	3,923	1%	3,923	396,077
CAP-BUI	Capacity Building	294,750	-	-	-	0%	-	294,750
STUDY	Study Tour	410,000	-	357,500	357,500	87%	357,500	52,500
CONFER	International conference	400,000	-	-	-	0%	-	400,000
SACTION	Short-term action	3,021,719	-	2,657	2,657	0%	2,657	3,019,062
	Total Other Expenses	4,526,469	-	364,080	364,080	8%	364,080	4,162,389
	Total	14,523,952	1,860,974	2,987,442	4,848,416	33%	4,848,416	9,675,536
	Contingencies	1,091,808	Dui	ration of project	(12/24 months):	50%	·	
	GRAND TOTAL	15.615.760						

The table above shows that the project expenditures are progressing as planned and that the expenditure for the first 12 months of the project appears to be in line with the actual progress of the project

Procurement for the Pilot Projects will be commencing and almost completed in the coming 6 months period as well as the procurement of services for Capacity Building. Procurement via the Short Term Improvement Budget has not commenced yet, as sustainable and relevant short-term actions are yet to be identified. However, it has been agreed with the PSC that a HCW Composition and Generation Study be conducted and financed via that budget item.

7. Project Implementation Status: Description of Problems and Opportunities

There have been no significant problems or project opportunities during the reporting period. The Project is progressing well and in accordance with the project implementation plan.

8. Revisions to PIP or Project Document

There is an outstanding request to Danced and the PSC to approve an extension of the project by five months as stated above. If this request is accommodated the PIP will be adjusted accordingly, whereas if the request cannot be approved the PIP and the scope of work will have to be adjusted and reduced to a practical level that in the best possible way meets the Project Objectives.

Assuming that the request can be approved, the PIP would be adjusted to allow for a longer duration of the pilot activities and a subsequent longer duration of the remaining project activities, thus, allowing for adequate gaining of experience and transfer of such observations and findings into the final preparation of, amongst others, i) the Integrated HCW Management Strategy and Action Plan, ii) Gauteng HCW Management Guidelines, iii) Gauteng Provincial HCRW Tender Documents and Technical Specifications, iv) the preparation for enactment of the Gauteng HCW Information System, v) the Awareness and Capacity Building Plan and Programme, and vi) the International HCW Management Conference. In practical terms, it would result in the already allocated resources to be applied more efficiently over a longer period of time.

9. Annexure 1: Assumptions Monitoring Form

N 0.	Assumptions, Risk and Preconditions (Cf Proj. Doc)	Proposed Revised Assumptions, Risk and preconditions
	Preconditions to be met before project commenceme	
1.	 That the status Quo Study Report be available at project commencement and quality is sufficient to commence project activities 	∪ This precondition was met.
2.	Unter DACEL invites and adjudicates tenders for South African consultants before project commencement and agrees (with DANCED), awards and finalises tenders for South African consultants as soon as the expatriate consultants were appointed, in order to fast track project implementation;	∪ This precondition was met. All consultants selected.
3.	UThat DACEL initiates negotiations with affected government departments and institutions at all levels to establish a mechanism for sustainable future HCW Management co-governance (Output3.2) and that departments, institutions and other stakeholders co-operate constructively in defining their respective roles;	OThis precondition has not been met fully. Communications with GDoH, NDoH, GDTPW, and GALA as well as NGOs have been made by DACEL following the Project Commencement, but no feedback was received on certain aspects required by DACEL.
4.	UThat DACEL, before commencement of the project, establishes contact with the DANCED funded Southern Metropolitan Local Council (SMLC) project and likewise establishes contact with DEAT in terms of funding/support for the HCW Awareness and Capacity Building Programme (ECBU).	○ This precondition has not been met fully. At this stage there has been no need for such contact. However, contact to the redesigned SMLC project will be made when needed. As stated above there it is not possible for the ECBU to co-operate with the Project, but via a reallocation of the project budget it has been made possible to carry out the project activities without any co-operation with the ECBU. Transfer of information from Gauteng to national DoH and DEAT will also be required for implementation of national HCW project.
5.	OThat DEAT develops a NWMS HCW-programme for capacity building/awareness timely for incorporation into the Gauteng Strategy and Action Plan. DACEL should aim to reach agreement with the DEAT Capacity Building Unit as soon as possible for the latter party to undertake the drafting process (Output 3.4 and 3.5);	○ This precondition has not been met. It is suggested to rephrase the condition as follows: That an agreement is reached for the Project to carry out the intended ECBU activities via additional funding, as ECBU funding and arrangement of activities is not possible within the Project's time limits and the ECBU's funding. The reworded condition has been met.
	Assumptions and Risks	
6.	Untractional That political and institutional commitment at all levels be secured for application and implementation of the Gauteng integrated HCW Management Strategy and Action Plan;	This risk still exists and needs to be resolved in order to ensure that the work undertaken during this project is implemented and also elevated to national level for implementation in other provinces.
7.	∪That DEAT Capacity Building Unit will comply to the project management of requirements for outcome	○ This risk has eventuated. However, a solution has been agreed that eliminates the need for the stated assumption
8.	Unter the process and that motivated staff be present and available at all levels within the targeted and supporting institutions;	OThe workload of the DACEL Project Director and Assisting Director is very high and this could result in them not being able to participate and give comments on time, which could in turn have a negative impact on the overall programme for the project. However, all DACEL interactions with the project have been made in reasonable time and as required.
9.	OThat suitable and appropriate Pilot hospitals/clinics can be identified and that an agreement can be reached on constructive cooperation between the project, the department, the hospital/clinic management and ground staff. That sufficient and motivated staff are allocated	 Pilot Institutions have been selected with agreement of DoH and relevant institution managers. Staff is interactive with the project team.

N 0.	Assumptions, Risk and Preconditions (Cf Proj. Doc)	Proposed Revised Assumptions, Risk and preconditions
	for training;	
10	OThat key stakeholders show interest and participate constructively and timely in the HCWM project and that agreements regarding the HCW principles and the way forward can be reached.	○ The institutional co-operation between the various stakeholders is not finally secured yet but significant progress has been made with GDoH whereas further progress is needed with other key stakeholders, in particular DEAT and NDoH.
11	 That the institutional arrangements are addressed adequately for the Project to be implemented timely without delays. 	U
12	∪ That GDoH, NDoH and representatives of Health Professionals actively co-operate in producing the HCWM Guidelines	U
13	∪ That funds and procedures to publish and disseminate the HCWM Guidelines can be established with the active support and endorsement of all necessary institutions.	O
14	○That pilot projects can be completed within the anticipated period, thus, allowing for incorporation of experiences in the final revision of Strategy, Action Plans, Guidelines and HCWIS.	V
15	○ That sufficient suitable and sustainable Short Term Improvement can be identified and implemented within the project period using the DKK 4.0 million funds for this purpose.	U
16	○ That the health care facilities will be able to afford the improved HCWM standards in the long term to ensure that the implementation thereof will be sustainable.	U
17	Untract the Gauteng DoH is actively involved throughout the project process to ensure a firm DoH ownership and successive implementation of Guidelines, Technical Specifications and floating of developed Tender Documents for HCWM for the health care facilities in Gauteng.	0
18	○ That achieving of the Project Objectives is not hindered by legal challenges that, e.g., would require enactment of national legislation, to succeed.	U
	Proposed Additional Assumptions and Risks (Since	Progress Report#1)
19	Until the transfer of provincial clinics to the local governments does not reduce the impact of the planned setting of technical specifications and the planned provincial HCW Management Tender Documents.	O
20	○ That the existence/enactment of municipal byelaws does not result in conflicts of interest between the Provincial Government and it's departments and the local authorities in arranging and awarding of tenders for collection, treatment and disposal of HCRW.	U

10. Annexure 2: Output Monitoring Form

No	Output	Indicators	Means of Verification	Completion date (External out)					
1. M	1. MANAGEMENT REPORTS								
1.1	Project Inception Report	Compliance with DANCED Project Management Manual	Documentary	2001-07-31 OK					
1.2	Project Procedures Manual	as above	Documentary	2001-07-31 OK					
1.3	Project Progress Report 1	as above	Documentary	2001-10-30 OK					
1.4	Project Progress Report 2	as above	Documentary	2002-04-30					
1.5	Project Progress Report 3	as above	Documentary	2002-10-30					
1.6	Project Progress Report 4 / Completion Report	as above	Documentary	2003-04-30					

Output	Indicators	Means of Verification	Completion date(Internal out)
1.1 Status Quo Report	Documents	Review of document.	Dec 2000 OK
1.2 Framework HCWM Strategy and Action Plan	Documents	Review of document	Draft Version: End September 2001 Draft Final Version: Mid October 2001 Final Version: End October 2001 OK
1.3 HCWIS Report	Documents	Review of document	Draft Version: February 2002 Final Version: January 2003 OK
1.4 Feasibility Report	Documents	Review of document	Draft Version: December 2001 Draft Final Version: March 2002 Final Version: May 2002
1.5 Integrated HCWM Strategy	Documents	Review of document	Draft Version: May 2002 Draft Final Version: Mid February 2003 Final Version: End February 2003
2.1 HCWM Guidelines	Documents	Review of document	Draft Version: May 2002 Draft Final Version: Mid February 2003 Final Version: End February 2003
2.2 Pilot Project Feedback Report	Documents	Review of document	Draft Version: Mid February 2003 Final Version: End February 2003
2.3-5 HCWM Technical Specification and Tender Documents	Documents	Review of document	Draft Version: January 2003 Draft Final Version: February 2003 Final Version: March 2003
3.1 Memoranda of Understanding and agreements	Documents	Review of document	Final Version: End August 2001
3.2 Institutional roles and functions	Documents	Review of document	Draft Version: Mid February 2002 Draft Final Version: Start May 2002

Output	Indicators	Means of Verification	Completion date(Internal out)
			Final Version: End June 2002
3.3 Schedule for multi- stakeholder consultation	Documents	Review of document	Draft Version: Start September 2001 Draft Final Version: Mid Sep. 2001 Final Version: End September 2001
3.4 HCW Education and Awareness Plan	Documents	Review of document	Draft Version: January 2002 Draft Final Version: End April 2002 Final Version: Mid May 2002
3.5 Training Material	Documents	Review of document	Draft Version: Mid April 2002 Draft Final Version: June 2002 Final Version (after Pilots): March 2003
3.6 Conference proceedings	Documents	Review of document	Draft Version: April 2003 Final Version: End April 2003
4. Study Tour Report	Documents	Review of document	One month after completion of study tour, if any.

11. Annexure 3: Financial Statement

Please refer to the table in Section 6 above.

12. Annexure 4: Revised Project Implementation Plan

The Project Implementation Plan has not been revised since the Inception Report. The table below includes the plan as it was presented in the Inception Report

Output	Internal out	External out	Workshop	PSC- meetings	Completion Date
Inception report	2001-07-15	2001-07-30	DACEL WS August 2001	2001-08-29	2 weeks after PSC comments
Procedures Manual	2001-07-15	2001-07-30	n/a	2001-08-29	2 weeks after PSC comments
Progress 1	2001-10-15	2001-10-30	to be planned (if needed)	2001-11-14	2 weeks after PSC comments
Progress 2	2002-03-15	2002-04-30	to be planned (if needed)	2002-05-29	2 weeks after PSC comments
Progress 3	2002-10-15	2002-10-30	to be planned (if needed)	2002-11-13	2 weeks after PSC comments
Progress 4/Completion Report	2003-03-15	2003-04-01	to be planned (if needed)	2003-04-23	2 weeks after PSC comments
1.1 Status Quo Report	n/a	n/a	n/a	n/a	November 2000
1.2 Framework HCWM Strategy and Action Plan	2001-08-30	2001-09-30	2001-11-27	2002-01-21	4 weeks after PSC comments
1.3 HCWIS Report	2002-02-01	2002-02-28	2001-11-27	2002-05-29	2 weeks after PSC comments
1.4 Feasibility Report	2001-12-15	2002-01-30	2002-03-08 and	2002-02-27	4 weeks after PSC

TOK 02-04-30 Progress Report 2 V04.doc

19

Out	put	Internal	External	Workshop	PSC-	Completion
	•	out	out		meetings	Date
				further to be planned		comments
1.5 1	Integrated HCWM Strategy	2002-04-30	2002-05-30	To be planned	2002-08-28	4 weeks after PSC comments
2.1 Fina	HCWM Guidelines l	2002-04-30 2003-03-15	2002-05-30 2003-03-30	2001-11-19 and further to be planned	2002-08-28 2003-04-23	2 weeks after PSC comments
2.2	Pilot Project Feedback Report	2003-02-28	2003-03-30	to be planned (if needed)	2003-04-23	2 weeks after PSC comments
2.3-	5 HCWM Technical Specification and Tender Documents	2002-11-30	2003-02-30	To be planned	2003-02-26 2003-04-23	4 weeks after PSC comments
3.1	Memoranda of Understanding and agreements	on-going	on-going	to be planned (if needed)	-	2 weeks after PSC comments
3.2 1	Institutional roles and functions	2002-02-28	2002-03-30	To be planned	2002-05-29	3 weeks after PSC comments
3.3	Schedule for multi-stakeholder consultation	2001-08-30	2001-09-30	To be planned	2001-11-14	2 weeks after PSC comments
3.4	HCW Education and Awareness Plan	2002-01-15	2002-01-30	To be planned	2002-02-27	2 weeks after PSC comments
3.5	Training Material	2002-04-30	2002-05-30	To be planned	2002-08-28	3 weeks after PSC comments
3.6	Conference proceedings	2003-03-15	2003-04-15	to be planned (if needed)	2003-04-23	2 weeks after PSC comments
4.	Study Tour Report	as agreed	as agreed	to be planned (if needed)	To be planned	2 weeks after PSC comments

13. Annexure 5: Amendments to the Document

No amendments needed.